

CABINET

Date of Meeting	Tuesday, 17 th November 2020
Report Subject	Capital Programme Monitoring 2020/21 (Month 6)
Cabinet Member	Cabinet Member for Finance
Report Author	Corporate Finance Manager
Type of Report	Operational

EXECUTIVE SUMMARY

The report summarises changes made to the Capital Programme 2020/21 since it was set in January 2020 to the end of Month 6 (September 2020), along with expenditure to date and projected outturn.

The Capital Programme has seen a net decrease in budget of £3.419m during the period which comprises of:-

- Net budget increase in the programme of £3.028m (See Table 2 Council Fund (CF) £3.028m, Housing Revenue Account (HRA) £0.000m);
- Carry Forward to 2021/22, approved at Month 4 of (£6.420m) (all CF)
- Identified savings at Month 6 (£0.027m) (CF).

Actual expenditure was £22.637m (See Table 3).

The final outturn funding surplus from the 2019/20 - 2021/22 Capital Programme was £1.145m. The 2020/21 - 2022/23 Capital Programme was approved on the 28^{th} January 2020, with a funding deficit of £2.264m. The surplus carried forward led to an opening funding position deficit of £1.119m.

The reported Month 4 funding position for the 3 year period ending in 2022/23 was a shortfall of £0.388m. Capital receipts received in the second quarter of 2020/21, along with savings identified, total £0.791m. This gives a revised projected surplus in the Capital Programme at Month 6 of £0.403m for the 2020/21 – 2022/23 Capital Programme, prior to the realisation of additional capital receipts and/or other funding sources.

RECO	MMENDATIONS
1	Cabinet are requested to approve the overall report.
2	Cabinet are requested to approve the carry forward adjustments set out at 1.13.

REPORT DETAILS

1.00	EXPLAINING THE CA MONTH 6 2020/21	PITAL PROGRAMME MONITORING POSITION -					
1.01	Background						
	The Council approved a Council Fund (CF) Capital Programme of £42.582m and a Housing Revenue Account (HRA) Capital Programme of £30.464m for 2020/21 at its meeting of 28 th January, 2020.						
1.02	with sub-totals for the	coses the Capital Programme is shown as a whole, Council Fund and HRA. In reality the HRA ced' and can only be used for HRA purposes.					
1.03		et approval how the programme has changed during 2020/21. ive information relating to each Portfolio is provided					
	Table 1						
		Original Carry 2020/21 Previously Reported Savings - Changes - Revised Budget Forward Changes Carry Savings This Period This Period Budget					

REVISED PROGRAMME	Original	Carry	2020/21 Previously Reported			Savings -	Changes -	Revised
	Budget 2020/21	Forward from 2019/20	Changes	Carry Forward to 2021/22	Savings	This Period	This Period	Budget 2020/21
	£m	£m	£m	£m	£m	£m	£m	£m
People & Resources	0.400	0.170	(0.170)	0.000	0.000	0.000	(0.090)	0.310
Governance	1.176	0.975	0.000	(0.171)	0.000	0.000	0.103	2.08
Education & Youth	10.166	8.519	(1.582)	(4.539)	0.000	(0.027)	0.953	13.49
Social Services	1.247	4.188	3.780	0.000	0.000	0.000	0.654	9.86
Planning, Environment & Economy	3.078	0.905	0.204	(0.187)	0.000	0.000	(0.126)	3.87
Streetscene & Transportation	3.030	1.302	10.001	(0.543)	0.000	0.000	1.319	15.10
Strategic Programmes	0.985	0.636	0.160	(0.200)	0.000	0.000	0.024	1.60
Housing & Assets	22.500	3.071	(11.556)	(0.780)	(0.650)	0.000	0.191	12.77
Council Fund Total	42.582	19.766	0.837	(6.420)	(0.650)	(0.027)	3.028	59.110
HRA Total	30.464	0.000	(13.124)	0.000	0.000	0.000	0.000	17.34
Programme Total	73.046	19.766	(12.287)	(6.420)	(0.650)	(0.027)	3.028	76.45

.04	Carry Forward from 2019/20					
	Carry forward sums from 2019/20 to 2020/21, totalling £19.766m (CF £19.766m, HRA £0.000m), were approved as a result of the quarterly monitoring reports presented to Cabinet during 2019/20.					
.05	Changes during this period					
	Funding changes during this period have reprogramme total of £3.028m (CF £3.028m, the changes, detailing major items, is shown	HRA £0.000m)). A	summary			
	Table 2					
	CHANGES DURING THIS PERIOD					
	COUNCIL FUND	Para	£m			
	Increases					
	Highways & Transportation Grants	1.06	1.250			
	Children's Services Grants	1.07	0.564			
	School Modernisation Grants	1.08	0.461			
	Other Aggregate Increases		0.995			
			3.270			
	Decreases					
	Other Aggregate Decreases		(0.242			
			(0.242			
	Total		3.028			
	HRA					
	Increases					
	Other Aggregate Increases		0.000			
			0.000			
	Decreases					
	Other Aggregate Decreases		0.000			
			0.000			
	Total		0.000			
.06	Introduction of Highways Maintenance Gra	nt funding from We	 elsh			
	Government (WG) of £0.950m, which will s	upport the Council	's core			
	funding allocation of £0.600m for the Highw	vav Asset Manager	ment Plan.			

In addition to the above, WG funding has been introduced for the Childcare Offer Capital Grant, £0.450m and Flying Start Capital Funding, £0.114m.

1.07

	Grant awarded for the schemes are over a two year period, where budget will be profiled in line with expected expenditure.
1.08	There has also been an introduction of grant funding from WG relating to the school modernisation programme.

1.09 | Capital Expenditure compared to Budget

Expenditure as at Month 6, across the whole of the Capital Programme was £22.637m. The breakdown of expenditure is analysed in Table 3, along with the percentage spend against budget.

This shows that 29.61% of the budget has been spent (CF 28.64%, HRA 32.91%). Corresponding figures for Month 6 2019/20 were 27.13% (CF 23.28%, HRA 34.00%).

1.10 The table also shows a projected underspend (pending carry forward and other adjustments) of £1.369m on the Council Fund and a break even position on the HRA.

Table 3

EXPENDITURE	Revised Budget	Cumulative Expenditure	Percentage Spend v	Projected Outturn	Variance Budget v
		Month 6	Budget		Outturn (Under)/Over
	£m	£m	%	£m	£m
People & Resources	0.310	0.000	0.00	0.310	0.000
Governance	2.083	0.318	15.27	2.083	0.000
Education & Youth	13.490	2.201	16.32	13.451	(0.039)
Social Services	9.869	3.579	36.27	9.581	(0.288)
Planning, Environment & Economy	3.874	0.661	17.06	3.844	(0.030)
Streetscene & Transportation	15.109	6.281	41.57	15.059	(0.050)
Strategic Programmes	1.605	0.242	15.08	0.643	(0.962)
Housing & Assets	12.776	3.648	28.55	12.776	0.000
Council Fund Total	59.116	16.930	28.64	57.747	(1.369)
Disabled Adaptations	0.737	0.216	29.31	0.683	(0.054)
Energy Schemes	0.275	0.351	127.64	0.275	0.000
Major Works	1.811	0.673	37.16	2.011	0.200
Accelerated Programmes	0.741	0.089	12.01	0.406	(0.335)
WHQS Improvements	8.190	3.697	45.14	10.134	1.944
SHARP Programme	5.586	0.681	12.19	3.831	(1.755)
Housing Revenue Account Total	17.340	5.707	32.91	17.340	0.000
Programme Total	76.456	22.637	29.61	75.087	(1.369)

1.11 Details of the variances for individual programme areas are listed in Appendix B, which includes the reasons, and remedial actions which may be required, where those variances exceed +/- 10% of the revised budget. In addition, where carry forward into 2021/22 has been identified, this is also included in the narrative.

1.12 **Carry Forward into 2021/22**

During the quarter, carry forward of £1.369m (all CF) has been identified which reflects reviewed spending plans across all programme areas; these committed amounts have been identified as now required to meet the cost of programme works and/or retention payments in 2021/22.

1.13 Information relating to each programme area is contained in Appendix B and summarised in Table 4 below:

Table 4

				Total
CARRY FORWARD INTO	Month 4	Month 6	Reversed	
2021/22	£m	£m	£m	£m
Governance	0.171	0.000	(0.103)	0.068
Education & Youth	4.539	0.039	0.000	4.578
Social Services	0.000	0.288	0.000	0.288
Planning, Environment & Economy	0.187	0.030	0.000	0.217
Streetscene & Transportation	0.543	0.050	0.000	0.593
Strategic Programmes	0.200	0.962	0.000	1.162
Housing & Assets	0.780	0.000	0.000	0.780
Council Fund	6.420	1.369	(0.103)	7.686
TOTAL	6.420	1.369	(0.103)	7.686
			`	
		<u> </u>		

1.14 Additional Allocations

No additional allocations have been identified in the programme in this quarter.

1.15 **Savings**

The following saving has been identified in the programme in this quarter.

 Elfed High School, All Terrain Pitch (ATP) - £0.027m. Cost of works were lower than the allocated budget for the scheme. This one-off saving can be released back into the Capital Programme.

1.16 Funding of 2020/21 Approved Schemes

The position at Month 6 is summarised in Table 5 below for the three year Capital Programme between 2020/21 – 2022/23:-

	Table 5					
		FUNDING OF APPROVED SCHEMES 2020/21	- 2022/23			
			£m	£m		
		Balance carried forward from 2019/20		(1.145)		
		Increases Shortfall in 2020/21 to 2022/23 Budget Additional allocation to Queensferry Campus	2.264 0.217 —	2.481		
		Decreases Actual In year receipts Savings	(1.062) (0.677)	(1.739)		
		Funding - (Available)/Shortfall		(0.403)		
	The surplus carried forward led to an opening funding position deficit of £1.119m. The reported Month 4 funding position for the 3 year period ending in 2022/23 was a shortfall of £0.388m. Capital receipts received in the second quarter of 2020/21, along with savings identified, total £0.791m. This gives a revised projected surplus in the Capital Programme at Month 6 of £0.403m for the 2020/21 – 2022/23 Capital Programme, prior to the realisation of additional capital receipts and/or other funding sources.					
1.18	Investm					
	At its me	nent in County Towns				
	Motion rand form	nent in County Towns eeting on 12 th December 2017, the Counce relating to the reporting of investment in counce and of the reporting was agreed at the Counce w and Scrutiny Committee on 14 th June 2	ounty towns. Troorate Resou	Notice of		

	INVESTMENT IN COUNTY TOW	NS		
		2019/20 Actual £m	2020/21 Revised Budget £m	2021 - 2023 Budget £m
	Buckley / Penyffordd Connah's Quay / Shotton Flint / Bagillt Holywell / Caerwys / Mostyn Mold / Treuddyn / Cilcain Queensferry / Hawarden / Sealand Saltney / Broughton / Hope Unallocated / To Be Confirmed	7.729 3.844 3.048 3.291 3.406 5.925 0.748 0.728	11.996 5.620 3.417 1.537 5.938 10.320 3.107 8.723	0.656 0.170 0.169 2.956 3.038 2.856 4.222 33.920
1.20	The inclusion of actuals for 2019/20 are years allows a slightly fuller picture of expenditure which has occurred in year included, and the expenditure and but in that context.	nd approved investment p ars' prior to 2	schemes follans. Howe	or future ever, not be
1.21	There are two significant factors which areas, which are homes developed un schools. The impact of these can be s C.	der SHARP,	and new o	r remodelled
1.22	Some expenditure cannot yet be alloc are not yet fully developed or are gene identifiable to one of the seven areas. expenditure will be allocated to the rel	eric in nature As such sch	and not ea	sily
1.23	Information on the split between interring in Appendix C.	al and exteri	nal funding	can be found
1.24	In addition to the information contained considerable capital expenditure on the Standard (WHQS), which was original A summary is provided in Table 7 belocatchment area basis.	e HRA Wels ly outside the	h Housing (e scope of t	Quality his analysis.

Table 7			
	WHQS Programme		
		2019/20 Actual £m	2020/21 Budget £m
	Holywell Flint Deeside & Saltney Buckley Mold Connah's Quay & Shotton	2.950 2.110 0.420 0.600 7.130 0.480	0.300 0.300 2.611 4.579 1.432 1.400
	Total	13.690	10.622

2.00	RESOURCE IMPLICATIONS
2.01	Financial implications - As set out in the body of the report.
2.02	Personnel implications - None directly as a result of this report.

3.00	IMPACT ASSESSMENT AND RISK MANAGEMENT
3.01	The impact of the current pandemic will continually be monitored throughout the year. Any changes to the Government guidelines may have an adverse impact on the ability of Portfolios to deliver schemes in year. This may result in them being re-profiled into the next financial year.
	These delays could impact the delivery of the programme in 2021/22, which could result in future schemes being stalled in order to deliver the schemes carried forward from 2020/21. There is a risk around having resources available to manage and deliver schemes.
	Grants received in year will be monitored closely to ensure that expenditure is incurred within the terms and conditions of the grant. The capital team will work with project leads to report potential risks of achieving spend within timescales and assist in liaising with the grant provider.
	The Council has a prudent policy of allocating its own capital receipts to fund capital projects only when receipts are actually received rather than when it is anticipated the receipt will be received, and this position continues to be the case. Due to the pandemic there may be a delay in obtaining capital receipts as the timing of these receipts are also subject to market forces outside of the Council's control. In line with current policy no allowance has

been	made	for	these	receipts	in	reporting	the	Council's	capital	funding
position	on.									

4.00	CONSULTATIONS REQUIRED/CARRIED OUT
4.01	No consultation is required as a direct result of this report.

5.00	APPENDICES
5.01	Appendix A: Capital Programme - Changes during 2020/21
5.02	Appendix B: Variances
5.03	Appendix C: Investment in Towns

6.00	LIST OF ACCESSIBLE BACKGROUND DOCUMENTS
6.01	Capital Programme monitoring papers 2020/21.

7.00	CONTACT OFFICER DETAILS
7.01	Contact Officer: Chris Taylor, Principal Accountant Telephone: 01352 703309 E-mail: christopher.taylor@flintshire.gov.uk

8.00	GLOSSARY OF TERMS
8.01	Budget Re-profiling: Capital schemes are very dynamic and a number of factors can influence their timing and funding. Budget re-profiling assures that the correct resources are available in the correct accounting period to finance the actual level of expenditure.
	Capital Expenditure: Expenditure on the acquisition of non-current assets or expenditure which extends the useful life of an existing asset
	Capital Programme: The Council's financial plan covering capital schemes and expenditure proposals for the current year and a number of future years. It also includes estimates of the capital resources available to finance the programme.
	Capital Receipts: Receipts (in excess of £10,000) realised from the disposal of assets.
	Carry Forward: Carry forward occurs when schemes due to be completed in a given financial year are delayed until a subsequent year. In this case

the relevant funding is carried forward to meet the delayed, contractually committed expenditure.

CERA: Capital Expenditure charged to Revenue Account. The Council is allowed to use its revenue resources to fund capital expenditure. However the opposite is not permissible.

Council Fund (CF): The fund to which all the Council's revenue and capital expenditure is charged.

Housing Revenue Account (HRA): The fund to which all the Council's revenue and capital expenditure relating to its housing stock is charged.

MRA: Major Repairs Allowance. A general capital grant from WG for HRA purposes.

Non-current Asset: A resource controlled (but not necessarily owned) by the Council, from which economic benefits or service potential are expected to flow to the Council for more than 12 months.

Section 106: Monies are received from developers/contractors pursuant to Section 106 of the Town & Country Planning Act 1990. These sums are available for use once the relevant terms of the individual agreement have been met. The monies are most commonly used for educational enhancement, play areas, highways and affordable housing.

Target Hardening: Measures taken to prevent unauthorised access to Council sites.

Unhypothecated Supported Borrowing (USB), commonly referred to as Supported Borrowing - Each year Welsh Government provide Councils with a Supported Borrowing allocation. Councils borrow to fund capital expenditure equivalent to that annual allocation, Welsh Government then include funding to cover the revenue costs associated with the borrowing for future years within the Revenue Support Grant. The Council decides how this funding is spent.

Unsupported (Prudential) Borrowing: Borrowing administered under the Prudential Code, whereby Authorities can set their own policies on acceptable levels and types of borrowing. The Prudential Framework allows Authorities to take out loans in response to overall cash flow forecasts and other factors provided they can show that the borrowing is to meet planned capital expenditure in the current year or the next three years.